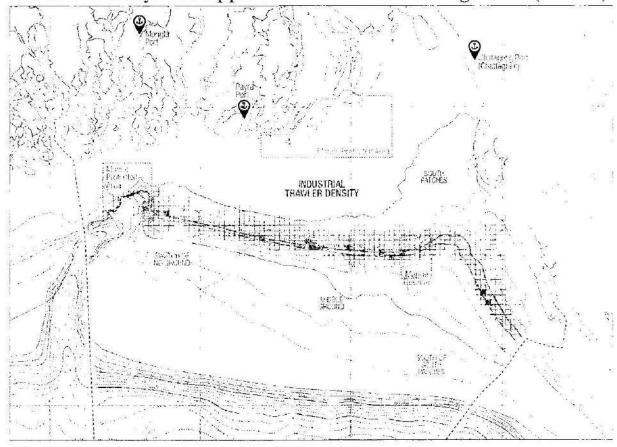


Bangladesh Marine Fisheries Management Plan: Part 1- Industrial

Based on Ecosystem Approach to Fisheries Management (EAFM)



Department of Fisheries Ministry of Fisheries and Livestock

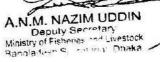
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A.N.M. NAZM UDDIN Deputy Secretary Ministry of Fisheries and Livestock Bangladesh Secretariat Dhaka.



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A.N.M. NAZIM UDDIN Deputy Secretary Ministry of Fisheries and Livestock Randadesh Secretariat, Ohaka.

Abbreviations

ABNI Area beyond National Jurisdiction

AIS Automatic Identification System

BCG Bangladesh Coast Guard

BFDC Bangladesh Fisheries Development Corporation

BFRI Bangladesh Fisheries Research Institute

BMFA Bangladesh Marine Fisheries Association

BN Bangladesh Navy

BOA Boat Owners Association

BRD Bycatch Reduction Device

BWFTOA Bangladesh White Fish Trawler Owners Association

CMC Co-Management Committee

CPA Chittagong Port Authority

CPUE Catch per Unit Effort

Dof: Department of Fisheries, Bangladesh

DoS Department of Shipping

EAFM Ecosystem Approach to Fisheries Management

ECDIS Electronic Chart Display Information System

ECA Ecologically Critical Area

EEZ Exclusive Economic Zone

ESBN Estuarine Set Bag Net

EU European Union

FAB Fisheries Advisory Body

FMP Fisheries Management Plan

FPI Fisheries Performance Indicator

GoB Government of Bangladesh

HACCP Hazard Analysis Critical Control Point

HCR Harvest Control Rule

HFMP Hilsa Fisheries Management Plan

IPOA International Plan of Action

IUU Illegal, Unreported and Unregulated

IMC Joint Monitoring Centre

IMC-CC Joint Monitoring Centre Coordination Committee

KPI Key Performance Indicator

MCS Monitoring, Control and Surveillance

MFO Marine Fisheries Office

MFOrd Marine Fisheries Ordinance

A.N.M. NAZIM UDDIN Deputy Secretary Ministry of Fisheries and Livestock Bangladesh Secretaria' Dhaka.





MFR Marine Fisheries Rules

MFSC Marine Fisheries Surveillance Check Post

Marine Fisheries Survey Management Unit of DoF **MFSMU**

MMO Mercantile Marine Office

MoFL. Ministry of Fisheries and Live stock

MPA Marine Protected Area

MR Marine Reserve

MSY Maximum Sustainable Yield

National Plan of Action NPOA

PSO Principal Scientific Officer

Sustainable Development Goal SDG

SOP Standard Operating Procedure

SP Sailing Permission

TAE Total Allowable Effort

Turtle Excluder Device TED

VMS Vessel Monitoring System

A.N.M. NAZIM UDDIN Deputy Secretary Ministry of Fisheries and Livestock Bangladesh Secretariat, Dhaka

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Vision and main objectives

The marine fisheries of Bangladesh are providing economic benefits and decent livelihoods through sustainable management of fisheries resources and conservation of ecosystem health.

Management of marine fisheries under the ecosystem approach to fisheries includes due consideration of human well-being, ecosystem health, and good governance through a comprehensive co-management planning process. In Bangladesh marine fisheries this will include sector specific plans for the artisanal marine and industrial marine fisheries.

This document presents the industrial marine sector Fisheries Management Plan (FMP) based on the ecosystem approach for the sustainable development and harvest of marine fisheries.

Introduction

Although Bangladesh has over 118 thousand square kilometres of sea area in the Bay of Bengal to a depth of about 2200 meters, its known marine fisheries resources are presently limited to the shallow shelf-sea, to a depth of about 80 m, which constitutes only about 36° o of the Exclusive Economic Zone (EEZ). Within the shelf sea area, only about 14,600 km² (12° n) are known to be fishing grounds of commercial significance. Only a small fraction of the several hundred known species of fishes, shrimps, crabs and other animals that are caught in this multi-species fishery are of economic and fishery significance.

Taking into account the Blue Economic Development aspiration of the nation, mandates to achieve Sustainable Development Goal (SDG)-14 targets as stipulated by the United Nations' SDGs and fulfilling other international obligations on one hand, and relatively small area and finite fisheries biomass on the other, striking a balance between fisheries resource economy and long-term marine fisheries sustainability will require carefully crafted fisheries policies, strategies and plans.

Research surveys in recent years by RV Meen Shandhani and commercial fish catch data collected over past years indicate that all of the commercially important marine fishes in Bangladesh have been overexploited for a long time and are currently depleted to varying degrees. None of the economically significant marine stocks appears to be capable of recovery under the current fishery regime. It is very likely that the already bad overfishing situation could turn worse in a matter of a few years' time unless effective and restrictive fisheries management is enforced now.

Total annual marine fish catches in last five years from Bangladesh waters are reported to be in the range of 626-671 thousand MT. The majority (~83% recently) comes from the large number of artisanal vessels predominantly operating in shallow waters (<40 m). The catch of 220 active industrial trawlers (2019-2020), which are allowed to operate in waters more than 40m depth, makes up the remainder. Although the industrial sector currently takes less than 20% of the total catch, their share is growing and is likely to increase in the near future. Attempts to prevent industrial fleet growth have had limited success and the fleet is currently upgrading with larger trawls and improved fish-finding capability. A very new development (since 2016) is the large and growing quantity of Hilsa being taken at sea by the industrial trawlers. This threatens to undermine the successful rebuilding of the Hilsa stock under the Hilsa Fisheries Management Plan (HFMP), and all the co-management efforts supporting it, developed for the artisanal and riverine fisheries.

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A.N.M. NAZIM UDDIN Deputy Secretary Ministry of Fisheries and Livestock Bangladesh Secretariat, Dhaka.

Key principles of the FMP

The following key principles were recognised and promoted in the development and establishment of the FMP. These principles lead to effective fisheries management plans with high compliance and which are reflective of, and adaptable to, the uncertainties that prevail in fisheries.

- Good governance that facilitates setting of rules and regulations and adequate resources and arrangements for compliance and enforcement;
- Fish stocks and communities are finite and biological production constrains the potential yield from a fishery-potential yield needs to be estimated.
- Biological production of a stock is a function of the size of the stock and it is also a
 function of the ecological environment. It is influenced by natural or human-induced
 changes in the environment. Management functions need to set target reference point
 through data collection and fisheries assessment and environmental impacts need to
 be monitored.
- A sense of ownership and a long-term stake in the resource for those (individuals, communities or groups) with access are most conducive to maintaining responsible fishenes. A system of effective and appropriate access rights must be established and enforced.
- Cooperation and coordination across different government agencies for oversight and to combat illegal activities in marine fisheries.
- Adaptive management that embraces change through learning and adapting;
- Precautionary approach that does not delay action because of lack of information and manages cautiously when uncertainty exists;
- Reorient sector performance towards "Volume to Value" reducing pressure on fishing;
- Effective participation in the management process by fully-informed users is consistent with the democratic principle, facilitates identification of acceptable management systems and encourages compliance with laws and regulations through communication.

It is stressed that the plan is a "living document" and will be annually updated to guide management of the fishery and should be responsive to fisheries management policy adjustments. It is proposed to be applied for an initial period not exceeding two years from implementation, at which time it will be evaluated and appropriate adjustments made.

Scope

This plan outlines the current rules, regulations and management measures governing the industrial trawl fishery. It is designed to be used by all stakeholders to inform on what, how and why management is being undertaken in relation to this fishery.

National Context

The marine fisheries of Bangladesh are made up of the industrial sector of 257 large trawlers, and the artisanal sector of over 60,000 smaller vessels, of which at least half are mechanised to some degree. These two major marine sectors are managed separately however fisheries management recognises that they share many of the same resources and are not independent.

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A.N.M. NAZIM UDDIN
Deputy Secretary
Ministry of Fisheries and Livestock
Bangladesh Secretaria* Taka.



The Government of Bangladesh (GoB), in recognition that marine fisheries resources are a vital element in achieving SDG-14 (life below water) targets and for harnessing the potential from blue growth initiatives, has given major focus to sustainably managing and conserving marine fisheries resources.

This FMP applies to all marine capture fisheries conducted by the country's industrial fishing trawlers. This fishery is limited to the area beyond the 40 m depth contour out to the boundary of the EEZ, and may in future include fisheries conducted in Area beyond National Jurisdiction (ABNJ) waters. The FMP covers the full range of all target pelagic, demersal and shrimp species, along with non-target and dependent species (endangered and threatened) fished by industrial trawlers.

Implementation of the FMP

Although this FMP covers the fishing years 2021-2022 to 2024-2025 inclusive it may be reviewed annually, based on best scientific information available and on the performance of the fishery achieving stipulated targets against indicators and benchmarks set in the plan. The plan will be amended as required, based on the annual reviews. Department of Fisheries (DoF) and other concerned agencies will implement the measures specified in the plan and, where required, develop the required rules and regulations in support of these measures. Annual review, and consequent amendments will be presented to stakeholders through the consultative process and the plan revised accordingly.

Description of the fishery

Marine fisheries resources

There are four major fishing grounds identified in the marine water of Bangladesh comprised a total area of 14,600 sq. km. (Figure 1). Species composition on the different grounds varies somewhat (Table 1).

Table 1 Major species composition from marine fishing grounds (Hussain, 1982) Locations are as given in Figure 1

Name	Location	Major commercial species		
South Patches	90°10' - 90°50'E	Indian salmon, Hilsa, Pomfret, Ribbon fish.		
	21°10' - 21°40'N	Bombay duck, Eel, Croaker, Catfish		
South of South Patches	90°30' - 90°40'E	Pomfret, Red snapper, Croaker, Carangids.		
	20°45' - 21°10'N	Grunter, Ribbon fish, Shrimp, Mackerel, Tuna		
Middle Ground	90°00' - 90°40'E	Hilsa, Snapper, Grouper, Croaker, Shrimp.		
	21°00' - 21°25'N	Arius		
Swatch of No Ground	89°00' - 89°50'E	Hilsa, Pomfret, Ribbon fish, Bombay duck.		
	21°00' - 21°40'N	Croaker, Shrimp, Tuna		

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A.N.M. NAZIM UDDIN Deputy Secretary Ministry of Fisheries and Livestock Pandladesh Secretariat, Dhaka.

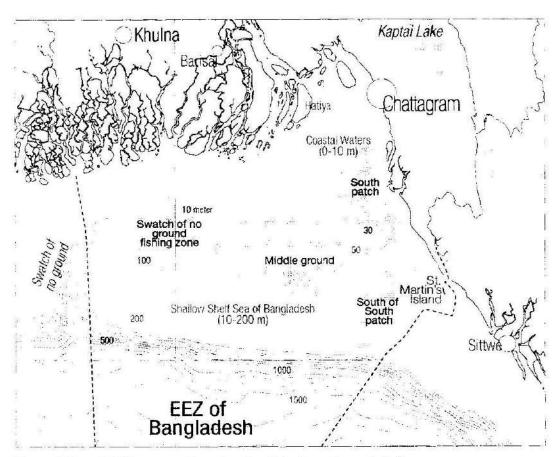


Figure 1 Named fishing grounds on the Bangladesh continental shelf.

The industrial sector, limited to operating in waters greater than 40 m in depth, and operate primarily in less than 100 m depth. There, main resource stocks can be classified into shrimp groups, groundfish groups, and small pelagics. Nominally, shrimp trawlers target shrimp, bottom trawlers target groundfish, and midwater trawlers target small pelagics. However, when bycatch is considered, there is very significant overlap in the species composition of all three fleet sectors.

Scientific advice

Recent stock assessment analyses have provided guidance on the state of the marine fisheries resources however, these analyses are known to be uncertain and specific quantitative estimates are not provided. They do provide strong and consistent indications that the marine fisheries are all generally overfished and the present trend of increasing total landings is reducing economic value overall and is unsustainable in the long-term. This advice is formulated under the new consensus view that what has sustained fisheries is less prescriptive, but more process oriented and adaptive.

The analyses indicated mixed trends for different finfish groups, with increased catches of small pelagics, especially sardines, offsetting to some degree the depletion and overfishing of larger sized and more valued species groups. Mortality estimates for sardines suggest the group is being overexploited and is somewhat depleted. The increase in catches of shrimp by the midwater trawlers reveal they are being operated on bottom, negating the potential selectivity benefits of that gear type. The overall shrimp biomass trend has been consistently downward over the last 30 years. More detailed information on species mix in the industrial shrimp

A.N.M. NAZIM UDDIN Deputy Secretary Ministry of Fisheries and Livestock



catches since 2005 show the catch rates for tiger shrimp (most valuable) and brown shrimp are declining steadily.

The overall observation from the most recent stock assessment work was that marine fisheries resources are heavily exploited with some species severely depleted and in urgent need of rebuilding. The most heavily overexploited species groups include many of the larger and more valuable species such as Indian salmon and large croakers. The results for Indian salmon (Leptomelanosoma indicum), the most valuable finfish species in Bangladesh, showed it was severely depleted and overfishing was ongoing. Species in this condition are at significant risk of commercial extinction and may in fact be extirpated without specific management protection.

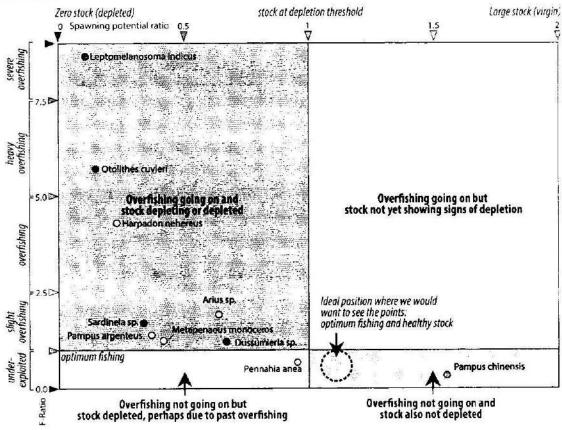


Figure 2 Phase plot ('Kobe plot') summarising the status in 2019 of selected fish and shrimp stocks indicating that almost all stocks are depleted, some severely, and almost all stocks continue to experience ongoing over-fishing.

In the management considerations stemming from the stock assessment work it was clearly noted that the present management practice is permitting excessive and increasing fishing effort and recommends that measures to stop fleet growth and to responsibly begin reducing industrial fleet capacity are urgently required. Even with strong management intervention it is going to require some years of consistent and effective control to start seeing the resulting benefits.

Ecosystem considerations

The increasing catches over the last two decades for the marine fisheries, and particularly the industrial sector, have actually seen substantial declines in catches of high valued and large demersal species such as jewfishes, grunters, snappers, pomfrets, and catfishes against increasing catches for less valuable small species such as sardines, bombay duck, and

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A.N.M. NAZIM UDDIN
Deputy Secretary
Ministry of Fisheries and Livestock

Bangladesh Secretariat, Dhaka

threadfins. This pattern of serial depletion of high-value and slow-growing species has been described in many overfished ecosystems and is referred to as fishing down the food web (or food chain). As far back as 2008 this had been noted in Bangladesh fisheries (Huntington et al, 2008; reproduced in Figure 3)

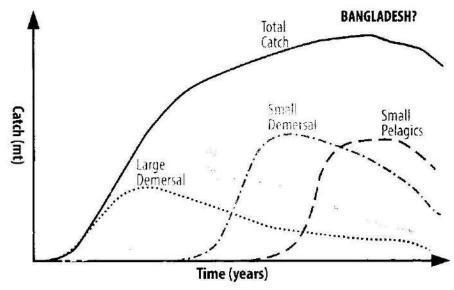


Figure 3 Status of Bangladesh marine fisheries in terms of food web dynamics indicates significant ecosystem change through "fishing down the food chain" (Huntington, 2008).

Industrial fishing fleet

The industrial fishing fleet consists of steel-hulled freezer trawlers and wooden trawlers using ice for preservation, using shrimp, bottom, and midwater trawls (Table 2, Table 3). Since 2014 issue of new license for bottom trawling has been banned by ministerial order and existing bottom trawlers were converted to mid-water trawlers for fishing pelagic species.

Table 2 Numbers of Bangladesh industrial trawlers by gear type

Trawler Type	Active	Inactive	Total
Shrimp trawler	30	7	37
Fish trawler (demersal)	46	13	59
Fish trawler (mid-water)	122	0	122
Other (demersal)	22	17	39
Total	220	37	257

Source: MFO, 2021

Table 3 Construction characteristics of Bangladesh industrial trawlers

Construction	Preservation	Gross tonnage	Length Overall (M)	Horsepower	Max. trip length
Wooden	lce	56 - 148	18.5 - 26.5	420 - 600	14 days
Steel	Freezer	251 – 668	34 - 54	716 - 1850	30 days

Almost all the trawlers are equipped with modern navigation, communication, and fish finding equipment including sonar, trawl monitors, and echo-sounders.

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A.N.M. NAZIM UDDIN Deputy Secretary Ministry of Fisheries and Livestock Bangladesh Secretariat, Dhako



Production trends

The industrial marine sector accounts for less than 20% of the marine fisheries production and about 3% of national fish production (Table 4). The proportion of marine production by the industrial sector has been increasing since at least 2010 (Table 5).

Table 4 Reported national and marine fisheries production in Bangladesh in 2019-20.

Fisheries Sector	Production (MT)	Percent of total production	Percent of marine production
Inland fisheries total (capture & culture)	3,832,267	85.1%	
Industrial marine fisheries	115354	2.56%	17.19%
Artisanal marine fisheries	555,750	12.34%	82.81%
Marine fisheries total	671,104	14.90%	- 80 0
National total	4,503,371		

Source: Yearbook of Fisheries Statistics of Bangladesh, DoF, 2020

Table 5 Marine fisheries production (MT) historical summary and recent trends in Bangladesh

Time frame	1983-84	1993-94	2003-04	2013-14	2015-16	2017-18	2018-19
Industrial	14,500	12,454	32,606	76,885	105,348	120,087	107,236
Artisanal	150,382	240,590	422,601	518,500	521,180	534,600	552,675
Total	164.882	253,044	455,207	595,385	626,528	654,687	659,911

Source: Yearbook of Fisheries Statistics of Bangladesh. DoF. 2020

Although the gross production (absolute tonnage landed) of marine capture fisheries continues to increase as a result of a decades long expansion of the fishing fleet, the catch rates (catch per unit effort, CPUE) have not.

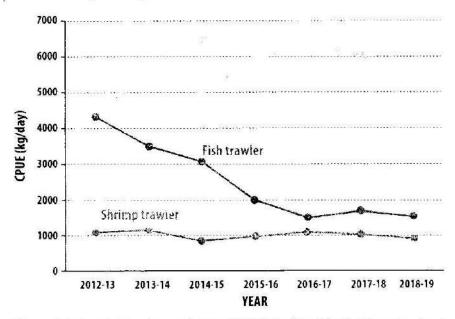


Figure 4 Industrial trawler catch rates (CPUE kg/day) for the three trawler types.

The species composition of the trawler catch (Table 6) is mostly unidentified with over 52,000 MT (out of 92,203 MT) being classified as "Other Marine Fish" a category that is generally made up of low valued, small species. This group and sardines, another small low-valued species, make up over 3/4 of the total industrial catch.

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Deputy Secretary
Ministry of Fisheries and Livestock
Bangladesh Secretariat Dhaka

Table 6 Species group breakdown of recent industrial trawl catches as reported in Yearbook of Fisheries Statistics of Bangladesh (2020).

*	No. of	No. of Unit		Catch in 2	2019-20 (MT)	
Type of Fishing	active Trawler	(Trawl Net)	Shrimp	Hilsa	Other Fish	Total
Shrimp Trawler	30	90	1,457	0	2,749	4.206
Fish Trawler	190	570	979	9,616	100,553	111,148
Total	220	660	2,436	9,616	103,302	115,354

Species group breakdown of other fish category (MT)

						Sharks	Other	
	Bombay	Indian				Skates	Marine	
Sardine	Duck	Salmon	Pomfret	Jewfish	Catfish	Rays	Fish	Total
16.154	6,494	0	1,205	6.271	5,223	602	67,353	103,302

Current management measures and arrangements

Licensing

A valid fishing license, issued by the Marine Fisheries Office (MFO), is required for industrial marine fishing vessels. Licenses are renewed biannually and require possession of vessel registration and valid inspection certificates from Mercantile Marine Office (MMO).

Government has the authority to regulate number of fishing vessel license, as provided for in Marine Fisheries Act 2020 section 4 below. The intention is to reduce over-capacity while encouraging modernisation of the industrial trawler fleet.

"Section 4 – Determination of Classes and Numbers of Fishing Vessels: - In order to maintain conservation, management, sustainable and extractable stock of fisheries resources and in need of development planning Government, by notification in the Government Gazette, for providing license in the marine area of fish extraction or in the deep sea, from time to time, may determine the number and classification of the vessels."

Enforcement agencies

Enforcement of fisheries management measures by the GoB includes the DoF, Bangladesh Coast Guard (BCG) and Bangladesh Navy (BN). However implementation and compliance is very weak. There is no effective co-management mechanism or process resulting in a very top-down approach and limited legitimacy in the eyes of fishers. The existing industrial and artisanal fisheries associations are a potential institutional base for a future co-management system.

Rules and regulations

The management measures in effect for industrial fisheries under the Marine Fisheries. Act 2020 and Rules are:

Licensing

 All industrial trawlers are required to have an industrial fishing vessel license which is to be renewed biannually

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A.N.M. NAZIM UDDIN Deputy Secretary Ministry of Fisheries and Livestock Bangladesh Secretariat, Dhaka



 All industrial trawlers and mechanized fishing boats are required to have vessel registration and sea worthiness certificate (Certificate of Inspection) from MMO before applying for a fishing license or biannual renewal.

• Area of operations

- All industrial vessels must carry and operate Automatic Identification System (AIS) throughout entire fishing trips
- From the start of the 2021-22 fishing season or when the legal provisions and infrastructure is ready, whichever is earlier, vessels must carry and operate Vessel Monitoring System (VMS) throughout entire fishing trips
- Vessels fishing under an industrial fishing vessel license are required to fish beyond (seaward of) the inshore limit line defined by the coordinates given below

Point	E Long (DMS)	N Lat (DMS)	E Long (DD)	N Lat (DD)
1	89°13'30"	21°11'00"	89.225°	21.183°
2	89°32'00'	21°25'00"	89.533°	21.417°
3	89°40'00'	21°25'00"	89.667°	21,417°
4	89°40'00'	21°18'00"	89.667°	21.300°
5	90°30'00"	21°06'00"	90.500°	21.100°
6	91°16'30"	21°00'00"	91.275°	21.000°
7	91°32'00"	21°06'00"	91.533	21.100°
8	91°45'00"	21°06'00"	91.750°	21.100°
9	92°09'00"	20°25'30"	92.150°	20.425°

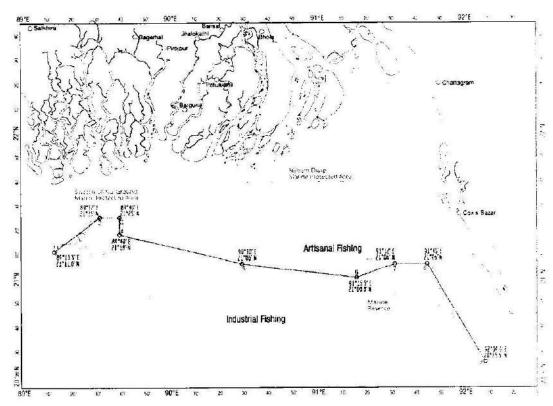


Figure 5 Spatial restrictions for industrial trawling

O GoB has declared a continental shelf Marine Protected Area (Marine Reserve) between Middle Ground and South Patches encompassing 698 sq. km. (204 sq. nm.) to protect spawning nursery habitat for marine shrimp and fish.

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A.N.M. NAZIM UDDIN 4
Deputy Secretary
Ministry of Fisheries and Livestock
Bangladesh Secretariat, Dhaka.

- GoB has declared 3188 sq. km. of Marine Protected Area south of Nijhum Dwip to conserve marine and coastal fisheries resources.
- GoB has restricted collection of fry of fish, or PL of shrimp and prawns of any kind in the estuary and coastal waters of Bangladesh since 2000.
- o GoB encourages industrial fishing fleet to conduct exploratory and/or developmental fishing outside 500 m isobaths within EEZ.

Closed season

- Fishing by all types of fishing vessels is banned from 20 May to 23 July each year to promote the conservation of marine fisheries resources within the EEZ of Bangladesh.
- Trip duration
 - Freezer trawlers are permitted a maximum trip duration of 30 days
 - O Non-freezer trawlers are permitted a maximum trip duration of 14 days
- Sailing permission and Arrival report
 - o All licensed fishing vessels shall have sailing permission
 - At the end of fishing all fishing vessels shall report 24 hours prior to arrive at port
 - After receiving arrival report, entitled officer shall inspect amount and type of harvested fish
- By-catch
 - O Shrimp trawlers must land, not discard, finfish
 - C Shrimp trawlers must have at least 30% fin-fish in the total catch
 - O Control of mesh size:
 - cod-end of shrimp trawl nets must be 45 mm or larger;
 - cod-end of fin-fish trawler net must be 60 mm or larger;
 - O Shrimp trawlers must use Turtle Excluder Device (TEDs)
 - All trawlers shall use specified Bycatch Reduction Devices (BRDs), including TEDs when available.

Hilsa Fisheries Management Plans

Hilsa is both economically and culturally important in Bangladesh and supports a vital and closely managed freshwater fishery.

The HFMP has been in effect since 2003 resulting in successful conservation of Hilsa while allowing a 100% increase in production over the last 16 years and supporting the livelihoods of around 0.5 million fishers. The main element of the strategy is spatial protection of four critical spawning grounds and five Hilsa and juvenile Hilsa or 'jatka' sanctuary areas/nursery grounds through seasonal fishing bans (Table 7). A compensation package to affected fishers under a GoB safety net arrangement encourages high compliance.

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A.N.M./NAZIM UDDIN Deputy Secretary Ministry of Fisheries and Livestock Bangladesh Secretariat, Dhaka



Table 7 Fishing ban areas and periods specified under the Hilsa Fisheries Management Plan

Ban Area	Locality	Ban period
North East	Mayani Point, Mirsarai, Chittagong in the northeast (91°32.15' E and 22°42.59' N)	4 days before and 17 days after the full moon.
North West	Paschim Syed Awlia Point, Tajmuddin, Bhola in the northwest (90°40.58' E and 22°31.16' N)	including the day of full moon, that is, total 22
South East	North Kutubdia Point, Kutubdia, Cox's Bazar in the southeast (90°52.51' E and 21°55.19' N)	days of the first full moon in the Bengali month of
South West	Lata Chapali Point, Kalapara, Patuakhali in the southeast (90°12.59' E and 21°47.56' N)	Ashwin each year

The successful implementation of the HFMP demonstrates the feasibility and effectiveness of this fisheries management plan, underpinned by scientific information, in establishing appropriate catch and/or effort limitations, preventing overfishing, and rebuilding the Hilsa stock. It is clear that an unregulated expansion of Hilsa fishing in marine waters is underway leading to the growing marine catch of Hilsa, particularly by midwater trawlers.

To ensure the continued successful management of this stock, based on the existing HFMP, it is critical that targeted industrial trawling for Hilsa is to be eliminated and measures must be included to ensure Hilsa bycatch is kept to the minimum possible level in the industrial sector (Table 8).

Table 8 Management measures to limit Hilsa catch in Industrial fisheries

Measure	Notes
BRD Midwater trawlers shall use trawl BRD when available, sized to exclude to addition to TED	
"Move-on" rule	When Hilsa catch exceeds 5% of the catch in a tow by weight, the vessel must relocate to avoid the area
Fishing closures	Time and area closures may be introduced when specific areas are affected by high bycatches of Hilsa.
Bycatch limit	Hilsa landings are limited to a maximum bycatch of 10%* by weight of total catch, for all industrial trawlers.

[&]quot;Bycatch limit will be executed after development of specific BRDs for Hilsa

Monitoring, control and surveillance

Overview of fisheries MCS

The ultimate goal of fisheries management is to maximize the sustainable benefits and economic return from the country's territorial waters and exclusive economic zone. The success of a FMP depends on it being based on adequate information and sound decision-making, and being implemented through a strong and cost-effective Monitoring, Control and Surveillance (MCS) system. Such a system is an integrated information collation, rule-making and enforcement system providing tools for implementation of policies, strategies and frameworks for fisheries management and other aspects of ocean and environmental governance. MCS is critical for the implementation of a successful fisheries management strategy and plan that renders a fisheries management regime effective and sustainable.

Implementation of MCS

Bangladesh currently has the following MCS processes:

 Industrial vessels must land catch at designated ports in the presence of MFO officials authorized to perform inspections and verifying paper based daily fish log with landed catch;

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- Industrial vessels must use only fishing gears meeting the regulated specifications
- Industrial vessels require sailing permission (SP) from MFO before departing for fishing after submitting
  - o proof of valid license
  - stipulated fee
  - c catch log sheet of previous trip
- Vessels are inspected regularly or randomly by authorized personnel of MFO of DoF before and after trip at port or as shore based inspection at Marine Fishenes Surveillance Check posts (MFSCs).
- At-sea monitoring of industrial fishing vessels is carried out by patrolling vessels of BN and BCG.
  - Patrolling vessels may carry DoF Officers as observers or in joint operations
  - o BCG conducts patrols including MCS actions within the 40 m depth contour
  - BN conducts patrols including MCS actions in offshore EEZ waters (seaward of 40 m depth contour)
  - IUU catch certification for traceability issued by MFO for compliance with EU requirements.

## New management measures and MCS activities

Many of the above measures and regulations are not implemented effectively or comprehensively, primarily due to limited human and logistical resources within MFO. During the span of this plan it is intended to implement a number of new capabilities and activities.

- Establish a Joint Monitoring Centre (JMC) in the Chattogram port area interagency coordination in MCS under Standard Operating Procedures (SOP) for implementation of the Marine Fisheries Act and rules in the EEZ of Bangladesh.
- Establish operational electronic fishing vessel licensing system including IT infrastructure, training, capacity building & reporting. Data of all registered fishing vessels incorporated in the electronic system.
- Establish infrastructure for data collection by at-sea observers with required mobile
  application, virtual server, database, and back-end data management software, with
  user manuals and training, to support monitoring fisheries activities and reporting to
  competent authority.
- Establish new MFSC at strategic locations in coastal districts, including facilities for high speed patrol vessels to conduct joint monitoring and surveillance program with maritime cooperating agencies.
- Establish a new VMS through a VMS provider and require VMS installation as a condition of license for all industrial fishing vessels. VMS will support recording and displaying vessel position and track data, pattern of fishing activities, use of legitimate gear, catch transhipment at sea, and e-log fish catch report. VMS will integrate with AIS and establish connection with JMC for strengthening MCS activities through communication & coordination with participating marine domains for inspection and enforcement. But the legal regime requires provision by vessel owners for installing VMS transponder and borne airtime fees for satellite for sustainability question.
- Establish an electronic catch documentation scheme through e-reporting of catch and e-logbooks to increase transparency of fish moving through the supply chain.

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Deputy Secretary
Ministry of Fisheries and Livestock
Bangladesh Secretariat, Dhaka



## Major threats and high priority challenges

## Conflicts between artisanal and industrial operators

The industrial and artisanal fishers share the same fisheries resources in many cases. Overcapacity and intense fishing pressure in both artisanal and industrial sectors has led to increasing competition and conflicts for the depleted resources. Although regulations to separate the sectors at the 40 m contour are in place for many years, there is extensive infringement of inshore fishing zones by industrial trawlers and to a lesser extent by artisanal into offshore fishing areas (Figure 6). This is expected to worsen as the uncontrolled and unabated increase in numbers of artisanal boats increases the pressure on fish resources in marine waters.

Improvements in tracking and patrol capacity, introduction of AIS and VMS more widely, and various other MCS efforts, can help to reduce incidence of conflicts. However, until there is the means in fisheries law and regulations to control new construction of artisanal fishing boats this issue will likely remain.

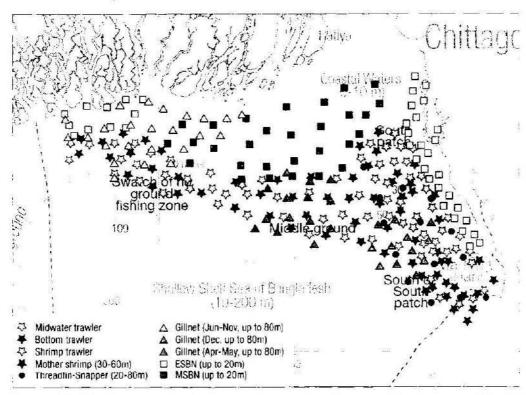


Figure 6 Fishing grounds of various gear sectors operating from Chattogram and Cox's Bazar showing overlap areas of potential conflict.

## Ecosystem considerations

There is major concern over the non-selective over-exploitation of fishery resources by the multitude of fishing gears being used, especially the bottom trawlers in the industrial sector and the estuarine set bag nets (ESBN) in the artisanal sector. There is limited or no regulation to control bycatch and the mesh size regulations are widely ignored, resulting in large catches of juveniles in many cases.

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A.N.M. NAZIM UDDIN Deputy Secretary Ministry of Fisheries and Livestock Bangladesh Secretariat, Dhaka. The threat to resources near St. Martin's Islands stemming from many vessels, both industrial and artisanal, fishing within easily damaged coral reef and sea grass ecosystems is another concern.

Ecosystem considerations raised in the survey reports from RV Meen Shandhani (Fanning et al 2019) noted that there has been a replacement of larger, slower-growing and slower-reproducing groups such as Indian salmon with small-sized, fast-growing and fast-reproducing species such as sardines and scads. In a healthy ecosystem, these species are the forage base supporting the larger predatory species. Thus the increase of small species reflects a significant alteration to the ecosystem structure which may or may not be reversible in a reasonable time period. The ability to rebuild the stocks of larger and more valuable species can be significantly impaired if such an ecosystem shift has become well established. The bycatch of demersal species juveniles in the growing industrial fishery on small pelagic species will further impair the ability to rebuild the high-values stocks.

## High-priority issues

There exists many challenges confronting the marine fisheries but given the prevailing state of marine fish catch, including species composition and serious scarcity of economically high valued species, the high priority issues are:

- Over-capacity in the industrial fleet leads to over-exploitation of the resources and reduces the economic performance of the sector
- Prevalence of Illegal, Unreported and Unregulated (IUU) fishing by both national and foreign vessels
- Ineffective MCS system in place-dearth of human resources, logistics and enforcement capacity
- Inadequate good governance including non-compliance with existing rules and regulations, exacerbated by the top-down decision-making process and lack of comanagement by resource users
- Lack of economic returns due to post-harvest losses and limited value chains and marketing opportunities
- Lack of food safety and HACCP due to inadequate preservation and postharvest measures.

These high priority issues have been identified from stock status reports, various other reports of DoF, and were expressed in the opinions and recommendations from consultations with industrial fishing vessel owners, associations, skippers & crews, and concerned stakeholders of both public and private sector. They reflect the prevailing gaps in enforcement capacity, inadequate rules and regulations, lack of systematic and historical data. Addressing these issues means addressing the underlying causes (Table 9), including the lack of both human logistical capacity.

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A.N.W.
Deputy Secretary
Ministry of Fisheries and Livestock
Bangladesh Secretariat, Dhaka



## Table 9 Issues affecting the industrial trawling sector of Bangladesh

| High priority issues                                                                                                          | Cause of Issues                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |
|-------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Overfishing and overcapacity of industrial FVs seriously impact on marine fisheries stocks.                                   | <ul> <li>Large number of industrial vessel capturing marine resources without knowing stock size;</li> <li>Weak control to maintain size or number of fishing gears being operated;</li> <li>High intensity of both growth and recruitment overfishing with non-compliance of marine fisheries rules and regulations;</li> <li>Ineffective enforcement of existing marine fisheries Act and regulations;</li> <li>Degradation of habitat and ecology due to indiscriminate fishing and pollution;</li> </ul>                                                                                                                                                                                                                                  |
| Ineffective MCS procedure impedes in controlling IUU fishing.                                                                 | <ul> <li>Inadequate coordination among agencies involved in MCS procedure;</li> <li>Absence of effective monitoring and surveillance schemes in place (monitoring &amp; inspection at sea and port, no observer scheme);</li> <li>Lack of communications systems to share monitoring information among maritime domains for joint operation;</li> <li>Inadequate authority and deterrence in dealing with entry of foreign fishing vessels with records of IUU fishing;</li> </ul>                                                                                                                                                                                                                                                            |
| Other threats and issues                                                                                                      |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |
| Destructive fishing practices                                                                                                 | <ul> <li>Use of small mesh sizes in fishing gears both at cod-end and beyond-most trawler also use bag net over cod-end,</li> <li>Destroy large quantities of juveniles of high valued larger commercial species</li> <li>Destruction of jatka (juvenile hilsa) at high intensity in recent yrs. by mid-water trawlers mostly operated in low depth &lt;40 m:</li> <li>Demand for low value/trash fish for drying/fish meal</li> </ul>                                                                                                                                                                                                                                                                                                        |
| Conflicts between artisanal and commercial fishers'                                                                           | <ul> <li>Overcapacity &amp; intense fishing effort leads to competition for depleted resources;</li> <li>Infringement of fishing zones by industrial trawlers &amp; non-compliance of legal regulations;</li> <li>No control to build artisanal boats and engaging to fish;</li> </ul>                                                                                                                                                                                                                                                                                                                                                                                                                                                        |
| Inadequate or absence of good governance                                                                                      | <ul> <li>Complete absence of co-management arrangement in the management of common pool resources;</li> <li>No consultation and agreed decision among various marine fisheries associations for sustainability of resources;</li> <li>Insufficient institutional research and development activities or marine fisheries;</li> <li>Lack of coordination among different marine domain for proper enforcement;</li> <li>DoF does not have any enforcement unit to oversight MCS;</li> </ul>                                                                                                                                                                                                                                                    |
| Loss of food quality and value of landed catch due to lack of due on-board post-harvest handling and preservation technology. | <ul> <li>Quality deteriorates of landed catch on-board exposed to sun:</li> <li>Majority of industrial trawlers do not have provision to use refrigerated sea/chilled water to maintain cool chain during sorting and bagging or kept in trays or basket;</li> <li>More than 80% catch by all Industrial FVs kept in polyethylene bag as lump before transfer to freezer for preservation that takes more than 24 hrs. to freeze whole product;</li> <li>Proper hygiene and sanitation and HACCP implementation is not maintained by most of the FVs; as a result quality deteriorates and price become less during auction.</li> <li>Crews of FVs are not well trained to maintain personnel hygiene facing occupational hazards.</li> </ul> |
| Asymmetry and Inadequate fisheries data & information                                                                         | <ul> <li>Inadequate human capacity of technical and scientific</li> <li>staff involved in data collection and analyses;</li> <li>Inadequate time and effort allocated to collect and analyse data and information required for Key KPIs to monitor FMP:</li> </ul>                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
| Inadequate fisheries management capacity                                                                                      | <ul> <li>Lack of an effective fisheries management &amp; enforcement unit in DOF;</li> <li>Insufficient logistics e.g. patrol boats, vehicles etc. to strengther management measures;</li> </ul>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |

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A.N.M. NAZIM UDDIN 1./0
Deputy Secretary
Ministry of Fisheries and Livestock
Bangladesh Secretariat. Dhaka.

## **Objectives and Management Measures**

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Taking consideration of the resource status and the identified challenges facing the industrial marine fisheries sector the following objectives, and requisite management measures are adopted. The suite of key performance indicators (KPIs) with agreed targets and time line to targets are identified to track management progress toward meeting the major challenges issues to be addressed in this FMP

## Challenge: Overfishing and overcapacity

The significantly depleted state of the marine resources makes addressing fleet over-capacity, and consequent over-fishing, a critical and time-sensitive requirement. Fishing effort by the industrial fleet has increased annually, most significantly in the modern midwater freezer trawlers, the group with most fishing power.

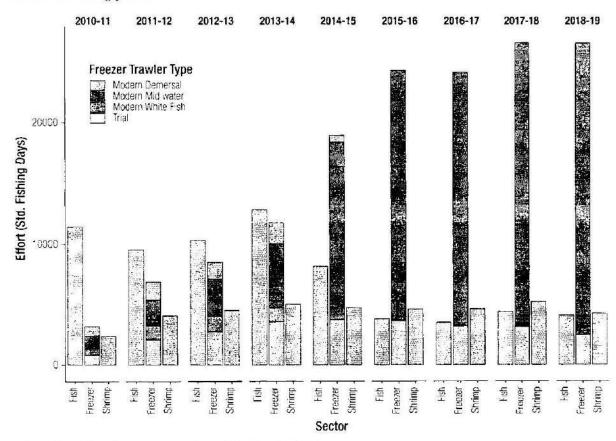


Figure 7 Fishing days per year for each industrial fishing sector.

#### Harvest Control Rule and Total Allowable Effort

The main strategy to address this will be to regulate Total Allowable Effort (TAE) based on catch rate trends in recent years. The Harvest Control Rule (HCR) defines the allowable change in Total Allowable Effort from one year to the next. The HCR is designed to adjust effort in proportion to trend in stock abundance, as determined from standardised catch per unit effort. It will be implemented with a variety of management measures to ensure suitable tracking of fishing effort in season. Data limitations and the multi-species nature of these fisheries do not allow support Maximum Sustainable Yield (MSY) management and there is no MSY reference point available. It is therefore appropriate to adapt management measures based on the CPUE trends. This HCR

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has been simulation tested and shown to be robust to likely changes in the fishery over the next five years, but it will nevertheless need to be kept under careful review during this period

The fish and shrimp trawler effort has been relatively stable over the last five years while the modern freezer trawler effort has doubled in the same time period. Thus the HCR medium-term objective is to reduce the fishing effort by freezer trawlers (Modern Mid-water trawlers and Trial trawler) back to 2014/15 levels i.e.  $70^{\circ}$  of 2018/19 effort. The rate of reduction in fishing effort by this fleet should be related to changes in standardised eatch rate, particularly of sardines which are a major component of the eatch. The rate of reduction is capped to allow fleets to adapt. This cap will be no lower than  $5^{\circ}$  o, (seven years to reduce to target of  $70^{\circ}$  of current levels) while a  $10^{\circ}$  of reduction may be applied which would reduce to the required level in four years.

Table 10 Harvest Control Rule for effort reduction in 2021-22 fishing season

| Trawler<br>Type | Species<br>Type | Previous<br>CPUE | Recent<br>CPUE | Relative<br>CPUE (δ) | Reduction n<br>CPUE | HCR effort<br>reduction |
|-----------------|-----------------|------------------|----------------|----------------------|---------------------|-------------------------|
| Fish            | Fish            | 1.617485         | 1.544532       | 0.9548972            | -5%                 | 0.95                    |
| Modern          | Fish            | 2.258360         | 1.967432       | 0.8711775            | -13%                | 0.90                    |
| Shrimp          | Shrimp          | 1.591619         | 1.112634       | 0.6990584            | -30%                | 0.95*                   |

<sup>&</sup>quot;Effort of Shrimp trawlers will be initially reduced to 0.95 that will be further reviewed & adjusted in the following years.

Table 11 Total Allowable Effort (fishing days per sector) for 2021-22 fishing season

Long-term Objective: Minimising or eliminating over-capacity and over-fishing

| Trawler Type | Total Effort 2018/19 | HCR effort reduction | TAE 2021/22 |
|--------------|----------------------|----------------------|-------------|
| Fish         | 5937                 | 0.95                 | 5640        |
| Modern       | 20,626               | 0.90                 | 18,563      |
| Shrimp       | 4189                 | 0.95                 | 3979        |

#### *Implementation*

To implement the TAE management strategy requires the following specific management measures and tools.

| Fish trawler: -5% per year<br>Modern (Mid-Water) trawler: -10%<br>Shrimp trawler: -5% per year                                    | per year                                                                                                                                                                                                                                                                  |           |
|-----------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------|
| Management Measures                                                                                                               | Actions                                                                                                                                                                                                                                                                   | Timeline  |
| All fishing vessels registered, licensed, and all relevant information available in online licensing and registration database(s) | Data of all registered fishing vessels incorporated in electronic system; Develop new electronic fishing license system for all FVs                                                                                                                                       | May 2022  |
|                                                                                                                                   | Electronic database fully populated for industrial fleet including history of entry of vessel into the fleet via cabinet decision, court verdict or otherwise.                                                                                                            | June 2022 |
| Maintain proper accounting of active and inactive vessels for licensing purpose                                                   | Complete inventory of active fishing vessels-<br>with all details with registered, unregistered<br>and licensed;<br>Separate list of inactive fishing vessel over<br>last 3 yrs;<br>List of active and inactive fishing vessels in<br>operation with permission of court. | June 2022 |



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|                                                                                                                       | Electronic fishing license system awareness campaigns program planned and implemented.                                                                                                                         | May 2022   |
|-----------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------|
| Precautionary moratorium on entry<br>of new vessels during transitional<br>period pending scientific advice<br>review | Stop new vessel registration for fishing;<br>Stop issuing new fishing license:<br>Complete restriction on replacement of<br>trawlers in place.                                                                 | Persistent |
|                                                                                                                       | Establish vessel replacement policy intended to ensure fleet size is reduced to sustainable size while still allowing for upgraded vessel replacements to improve fish quality and reduce environmental impact | 2022       |
| Reduce number of fishing days                                                                                         | Allocate TAE for each vessel and monitor fishing days by logbook, VMS and inspection                                                                                                                           | 2022-25    |

## Challenge: Ineffective MCS procedures

The successful implementation of any fisheries management plan depends on a credible and effective MCS capability. The known ability of fisheries authorities to detect and stop illegal fishing practices is one of the most important factors leading to compliance by fishing fleets, and in contrast, a lack of MCS capability leads to complete disregard of management restrictions.

| Long-term Objective : Minimize level                                                                                                                                     | of IUU fishing through effective MCS                                                                        |                                                |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------|------------------------------------------------|
| Target: Reduce IUU fishing to negligi                                                                                                                                    | ble levels                                                                                                  |                                                |
| Management Measures                                                                                                                                                      | Actions                                                                                                     | Timeline                                       |
| Develop and implement a NPOA to combat IUU fishing.                                                                                                                      | Complete and approve NPOA                                                                                   | December<br>2021                               |
|                                                                                                                                                                          | Execute the action plan defined in NPOA with coordinating partners                                          | 2022 onward                                    |
| Establish MoU amongst DoF, BN, BCG, CPA, MMO and Customs to strengthen coordination and exchange information needed to enforce fisheries regulations and FMP provisions. | MoU signed and in force for interagency information exchange and collaboration                              | December<br>2021                               |
| Establish Fisheries JMC for coordinated MCS measures.                                                                                                                    | Joint Monitoring Centre operational                                                                         | December<br>2022                               |
| Create fishery monitoring database integrating registry and license information with ID information on operators, skippers and crew and fishery infringements.           | Fishing information database is developed;<br>Capacity building to all parties related to<br>MCS procedure. | January 2022<br>onward                         |
| Extend integrated database system with BN, BCG and DoF                                                                                                                   | Exchange of all relevant information developed and functional.                                              | December<br>2022 onward                        |
| Enhance the operational monitoring of fishing vessel operations.                                                                                                         | Computerised issuing and recording of departure and arrival permissions for FVs                             | June 2022                                      |
| departures and arrivals.                                                                                                                                                 | MFSCs established and effective.                                                                            | 2022-2023                                      |
|                                                                                                                                                                          | Patrol vessels perform at-sea inspections and checks of FVs.                                                | September 2022 onward                          |
| Mandatory VMS/AIS on all licensed industrial FV                                                                                                                          | 100% coverage of industrial FVs – AIS  100% coverage of industrial FVs – VMS                                | June 2022<br>onward<br>December<br>2022 onward |
|                                                                                                                                                                          | Vessel owners, operators and association members trained on VMS.                                            | June 2022<br>onward                            |
| Implement on-board observer program.                                                                                                                                     | On-board observer program mandated in FMP and procedures established                                        | April 2022                                     |
|                                                                                                                                                                          | Observer database and infrastructure                                                                        | May 2022                                       |



A.N.M. NAZIM UDDIN
Deputy Secretary
Ministry of Fisherles and Livestock
Bangladesh Secretariat, Dhaka.

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|                                                                                                           | operational                                                                                  | U.                     |  |
|-----------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------|------------------------|--|
|                                                                                                           | Training program for on-board observers                                                      | June 2022              |  |
|                                                                                                           | At-sea observers operational                                                                 | September<br>2022      |  |
| Active enforcement and legal prosecution                                                                  | Effective enforcement and impose penalties as per Marine Fisheries Act, Rules and Regulation | Persistent             |  |
|                                                                                                           | All arrested cases are documented, prosecuted, and followed up.                              | Persistent             |  |
| Raise awareness, training and support for combatting IUU among fishing crews, skippers and driver of FVs. | Effective awareness campaigns and necessary training designed and implemented.               | January 2022<br>onward |  |

# Challenge: Inadequate or absence of effective and efficient fisheries management capacity (Weak governance)

A well-structured governance environment ensures that decision-making is transparent, informed (evidence-based), representative, and non-arbitrary. When this is achieved, compliance with management decisions is higher, success in meeting management objectives is more likely, and the costs of regulation are lower.

| Objective: Strengthen marine fisher                                                                       | ries governance                                                                                                                                                                                                               |                               |
|-----------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------|
| Target: An effective co-management<br>two years                                                           | nt process for fisheries management decision-m                                                                                                                                                                                | aking built withir            |
| Management Measures                                                                                       | Actions                                                                                                                                                                                                                       | l Timeline                    |
| Establish credible and comprehensive co-management processes for marine fisheries                         | Define the mandate for an inclusive Fisheries Advisory Body (FAB) and process with representation from all marine fisheries sectors, affected fisheries stakeholders, environmental and social NGOs, and scientific community | June 2022                     |
|                                                                                                           | Take necessary action for establishing FAB                                                                                                                                                                                    | August 2022                   |
|                                                                                                           | FAB to conduct stakeholder consultations on draft FMPs as they are developed and review scientific and operational assessments of FMP performance.                                                                            | December<br>2022              |
|                                                                                                           | Working manual will be developed for smooth functioning of FAB.  Regional committee will be formed to support FAB.                                                                                                            |                               |
| Build marine fisheries<br>management planning capacity in<br>DoF.                                         | Train and deploy necessary human resources to district and upazila levels to implement the co-management approach to FMP                                                                                                      | December<br>2021-June<br>2023 |
| Develop human capacity in the industrial fisheries sector for effective co-management participation       | Training, financial and logistic support to build awareness and capacity in the industrial sector to participate in comanagement process.                                                                                     | December<br>2021-June<br>2023 |
| Develop human capacity in the coastal districts and communities for effective co-management participation | Training, financial and logistic support to build awareness and capacity in the coastal districts and communities to participate in co-management process.                                                                    | December<br>2021-June<br>2023 |



A.N.M. NAZIM UDDIN Deputy Secretary Ministry of Fisherias and Livestock Bangladesh Secretariat, Ohaka

## Challenge: Prevent destructive fishing practices, discard, pollution and habitat degradation

Destructive fishing practices lead to excessive by-catches and discarding, as well as causing habitat damage. This imposes significant and wasteful mortalities on juveniles, as well as endangered or threatened species, and imposes major economic losses on fisheries.

| Objective : Eliminate destructive fish                                                                                                                                                          | ning practices                                                                                                                                                                                                                        | _00_W009#                            |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------|
| Target: Reduce or eliminate discard<br>Reduce the proportion of under-size<br>Reduce or eliminate catches of end<br>Reduce or eliminate trawling in sens<br>Reduce pollution from fishing vesse | ed (juvenile) caught below 50% of current level<br>angered or threatened species<br>sitive habitats                                                                                                                                   | s in two years                       |
| Management Measures                                                                                                                                                                             | Actions                                                                                                                                                                                                                               | Timeline                             |
| Regulate trawl selectivity to reduce or eliminate retention of under-size fish                                                                                                                  | Regulate the minimum mesh sizes in trawl cod-end: Fish trawls - 60mm stretched mesh Mid-water trawls - 60mm stretched mesh Shrimp trawls - 45mm stretched mesh                                                                        | Persistent                           |
|                                                                                                                                                                                                 | Regulate use of chafing gear (extra bag on cod-end) Mid-water trawlers not allowed any chafing gear Fish and shrimp trawls may use chafers only under bottom half of cod-end and mesh size must be two times larger than cod-end mesh | January 2022                         |
|                                                                                                                                                                                                 | Require the use of Hilsa Bycatch Reduction Devices in all trawls Acceptable BRDs to be investigated with industry                                                                                                                     | June 2023                            |
| Regulate size, type and number of trawls allowed in each sector                                                                                                                                 | Restrict number of fishing vessel & gear<br>Adhere to fishing gear specifications as<br>stipulated in regulations                                                                                                                     | Persistent                           |
| Specific regulation to control destruction of Jatka (juvenile hilsa) in trawl fisheries                                                                                                         | Surveillance at sea enhanced by joint effort of DoF and BCG and impose stringent measure as per law- even suspend sailing order.                                                                                                      | July 2022<br>onward<br>December 2022 |
|                                                                                                                                                                                                 | VMS record with evidence be executed to restrict fishing <40 m. Inspection of catch landed at port by midwater trawler.                                                                                                               | <br>  Persistent                     |
|                                                                                                                                                                                                 | "Move-on" rule: When Hilsa catch exceeds 5% of the catch in a tow by weight, the vessel must relocate and avoid the area.                                                                                                             | December 2022                        |
|                                                                                                                                                                                                 | Fishing closures: Time and area closures shall be introduced when specific areas are affected by high bycatches of Hilsa.                                                                                                             | January 2022<br>onward               |
|                                                                                                                                                                                                 | Bycatch limit: Hilsa landings are limited to a maximum bycatch of 10% by weight of total catch, for all industrial trawlers.                                                                                                          | December 2023                        |

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Deputy Secretary Ministry of Fisheries and Lycetock Bangladesh Secretariat, Ohaka.



| Introduce more seasonal and spatial closures based on research on times and areas to protect juvenile nursery and spawning stocks of important spp. | Restrict/prohibit fishing in Marine Reserves and protected areas as per Marine Protected Area Management Plan & Rules. Increase number and area of seasonal and spatial closure based on research findings. | December 2022<br>onward |
|-----------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------|
| Protect areas of unique or vulnerable habitat                                                                                                       | Identify areas of unique or vulnerable habitat and establish spatial management to protect them.                                                                                                            | June 2022<br>onward     |
| Prevent pollution from fishing vessels                                                                                                              | Awareness building & training on waste management practices  Mandate and install close circuit camera system with recorder                                                                                  | December 2022<br>onward |

## Challenge: Conflicts between artisanal and industrial fishing operations

The primary operational means of preventing conflict between industrial and artisanal sectors has been a spatial division based on the 40 m depth contour. This strategy is retained however the dividing line is now specified as a geographically defined line (geo-fence). Industrial vessels must fish on the seaward side of the industrial fishing limit line. Co-management processes to engage both industrial and artisanal sectors are also implemented to address areas of conflict.

| Management Measures                                                                                                             | Actions                                                                                                                                                                                     | Timeline                |
|---------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------|
| Cross-sectorial fisheries co-<br>management process in place for<br>industrial fisheries                                        | Co-management approach mandated in National Marine Fisheries Policy (currently as draft) and Fisheries Co-Management Committee (CMC)/FAB formed for industrial fisheries.                   | June 2022               |
|                                                                                                                                 | CMC/FAB meeting at least once a year or more if required to review conflicting issues, co-management progress, and recommend on implementation strategies to avoid intersectorial conflict. | June 2022<br>onward     |
| Establish geo-fence industrial fishing limit line to delimit fishing zone for industrial FVs.                                   | Define geographical coordinates and clarify fishing rights and restrictions in each spatial zone.                                                                                           | June 2022               |
|                                                                                                                                 | Awareness-raising and training to vessel owners and skippers regarding spatial management system                                                                                            | January 2022<br>onward  |
| Develop a VMS warning system to<br>alert vessels and fisheries<br>managers of entry into restricted<br>geo-fenced fishing zones | VMS system working effectively and warning system developed.  Report to enforcement agencies to take action on non-compliances.                                                             | December<br>2022 onward |

# Challenge: Asymmetry and inadequate fisheries data and information

Although the data captured from the industrial fishery meets some minimum requirements it is largely based on manual processes and is subject to delays and errors as a result. Because of manual aggregation of data, very little of the detailed data that was recorded can actually be analysed. Comprehensive, near-real-time, and accurate fisheries data are required from both industrial and artisanal fisheries to support MCS, scientific advice and stakeholder involvement.

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A.N.M. NAZIM UDDIN Deputy Secretary Ministry of Fisheries and Livestock Bangladesh Secretariat, Dhaka. More comprehensive data on marine fisheries such as data on the quality of the fish, the ex-vessel price of fish, prices at different stages in the value chain, costs of fishing, employment etc. are needed to assess the economic and social contributions of the fisheries.

| Objective: Improving fisheries data a                                                                                                                                      | information dissemination systems to a level tha                                                                                                           | t can be used to |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------|
| monitor the performance of this FMI                                                                                                                                        |                                                                                                                                                            |                  |
| Management Measures                                                                                                                                                        | Actions                                                                                                                                                    | Timeline         |
| Establish portal, database and applications system that links different sources of data for use in stock assessment, fisheries management, and for stakeholder information | Integrated database system is operational and Web-portal accessing is operational. Incorporates requirements for both industrial and artisanal management. | June 2022        |
| Establish data quality assurance<br>by cross validation of data from<br>different sources                                                                                  | Automated data validation systems is in place and functional                                                                                               | June 2022        |
| Establish biological sampling databases such as species composition, size composition                                                                                      | Database and application developed and integrated into fisheries information portal.                                                                       | June 2022        |
|                                                                                                                                                                            | At-sea sampling from observers operational and data available online.                                                                                      | December<br>2022 |
|                                                                                                                                                                            | Shore-based sampling operational and data available online (coupled with artisanal catch sampling program).                                                | December<br>2022 |
| Establish economic and<br>employment data collection for<br>marine fisheries                                                                                               | Monitor market prices at landing centres, export permits and wholesale/retail distribution                                                                 | December<br>2022 |
| Key fisheries management data of marine fisheries publicly accessible                                                                                                      | Stakeholder Web-portal data access is operational.                                                                                                         | December<br>2022 |
|                                                                                                                                                                            | FMP: part1-Industrial available online and status of specific limits and regulations updated regularly                                                     | November<br>2021 |
|                                                                                                                                                                            | Documentation of fisheries management data prepared and published on regular interval                                                                      | June 2022        |

## Challenge: Loss of food quality and value of landed catch

Post-harvest losses, along with the coosystem-level shifts in the availability of high-value species, combine to undercut the value of marine fish landings. Ensuring that all fish captured reach the market as safe, high-quality food products is essential to improving the economic performance of the sector.

|                                                                                                                                     | rastage and 25% increase in the price of trawl post-harvest measures by 2023 from present                                                                                                                   |                     |
|-------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------|
| Management Measures                                                                                                                 | Actions                                                                                                                                                                                                     | Timeline            |
| Strengthen on-board post-harvest practice to retain quality of catch to fetch more prices.                                          | Trained crew and technical persons of FVs on post-harvest handling and preservation.  Maintained cool chain with chilled water starts from landing catch on-board;                                          | July 2022<br>onward |
| Introduce use of plastic trays,<br>baskets or other improved device<br>instead of bagging to keep and<br>preserve catch in freezer. | Used plastic trays, baskets or other appliances and kept in freezer as per Marine Fisheries Rules; Ensured enough storage space for circulating cold air around baskets or trays in freezer & cold storage; | January 2022        |

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| Establish well equipped required<br>number of fish landing centres<br>with hygiene, sanitation, chilled<br>room, potable water supply<br>facilities | Developed fish landing centres hygiene, sanitation, chilled room, potable water supply facilities; Trained workers and staffs on hygiene, sanitation and good handling; | June 2023           |
|-----------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------|
| Develop shore based cold storage<br>and processing facilities<br>established                                                                        | Established shore based cold storage and processing units (Public Private Initiative): Trained workers and staffs on hygiene, sanitation and good handling:             | June 2023<br>onward |

## Review and Update of FMP

The FMP recognizes the importance of generating better data and information to support management and policy decision making and proposes to undertake research and studies and adaptive changes in future management measures. Annual review and adaptation of the FMP will be based on progress against the objectives as measured by scientific and management information on fisheries performance, stock assessment and biomass estimation of important marine fishes, and results of survey cruises carried out by RV Meen Shandhani. The revised measures are finalised after broader stakeholder consultations.

Multi-year (biannual) reviews of the FMP will take a more in-depth consideration of the FMP to identify limitations or lessons learned which need to be considered for revision of the FMP or the National fisheries strategy. Biannual reviews will be prepared by a committee of selected academics, scientists, researchers, and concerned stakeholders to address new issues, revise strategic goals and objectives and evaluate management measures. Proposals for revised FMP and strategies are finalised after broader stakeholder consultations.

## Annual Review and Adaptation Plan

| Sl. No | Activity                                                                                                                                    | Time Line | Responsibility            |
|--------|---------------------------------------------------------------------------------------------------------------------------------------------|-----------|---------------------------|
| 1.     | Compilation and analysis of latest available Catch & Effort data and other relevant data.                                                   | 1         | MFO, MFSMU,<br>SCMFP, DoF |
| 2.     | Review of progress in terms of objectives, fisheries performance, stock assessment, biomass estimation & results of survey cruises (RV MS). | April     | Review Committee of Dof:* |
| 3.     | Stakeholder consultations                                                                                                                   | May       | Dol                       |
| 4.     | Update and adaptation of FMP in consultation with MoFL                                                                                      | June      | DoF, FAB & MoFL           |

\*Note: DG, DoF will form an FMP: part1-Industrial Review Committee.

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A.N.M. NAZIM UDDIN Deputy Secretary Ministry of Fisheries and Livestock Bangladesh Secretariat, Dhaka.

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# Annex 1. Fisheries institutions, organisations and stakeholders

| <u> </u>                                               | Fisheries Administration                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |
|--------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Ministry of Fisheries and Livestock<br>(MoFL)          | The administrative ministry with oversight and policy making responsibility for fisheries through its' various departments and agencies. MoFL is responsible the policy regulations for management and conservation of fisheries resources in Bangladesh. It has the authority to frame fisheries policy, strategies, Acts, Rules and regulations for administering the sector.                                                                                                                                                                                                                                                                                                         |
| Department of Fisheries (DoF)                          | DoF is the principal agency of MoFL, responsible for managing Bangladesh's fisheries resources. The Marine Fisheries Office, based in Chattogram, is responsible for licensing, fishing operation regulations, catch certification, and monitoring, control and enforcement (MCS) activities. DoF has responsibility to draft fisheries policy, Acts, strategies, rules and regulation, for approval from MoFL.                                                                                                                                                                                                                                                                         |
| Marine Fisheries Office (MFO)                          | The Director/Marine is responsible for implementing the management, conservation, exploitation and development of marine fisheries. This includes making rules covering issuance of license, catch reporting, implementation of FAO/CCRF, and MCS, in industrial marine fisheries.                                                                                                                                                                                                                                                                                                                                                                                                      |
| Mercantile Marine Office (MMO)                         | MMD, based in Chattogram, is a subordinate office of the Department of Shipping under the Ministry of Shipping. In addition to merchant shipping responsibilities, with respect to fishing vessels MMD is primarily responsible for registration, survey and inspection of coastal fishing vessels; issuing Safety Equipment certificates and Seaworthiness certificates                                                                                                                                                                                                                                                                                                                |
| Department of Shipping (DoS)                           | DoS is a regulatory agency under the Ministry of Shipping mandated as maritime safety administration of Bangladesh responsible for the formulation and implementation of the national policies and legislation to ensure the safety of life and ships at sea, coastal and inland waters. To ensure safety of the inland, coastal and ocean going vessels including FVs department of shipping performs approval of the design of the ships, oversee the construction of the vessels and conducting regular surveys as well as register the ships. The Department of Shipping performs ship safety duty in accordance with the two main laws. The Merchant Shipping ordinance (MSO) 1983 |
| Bangladesh Fisheries<br>Development Corporation (BFDC) | BFDC is responsible for supporting processing, fisheries product development and distribution through management of harvesting of fishery resources and developing marketing facilities.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |
| Planning Commission (PC)                               | Planning Commission has the responsibility for national planning and overall coordination of all development activities. The Fisheries Section of the Agriculture Division is the main functional unit for fishery-related activities with a mandate to formulate strategies and programs for fisheries development assist in preparation and approval development programs and projects for fisheries; technical evaluation of all fishery projects of both internal and external origin; field inspection to monitor and evaluate project implementation; periodical review of ongoing projects, and inter-sectoral and intra-sectoral coordination in fisheries sector.              |
| Bangladesh Coast Guard (BCG)                           | BCG of the Ministry of Home Affairs is mandated to enforce Maritime law in the EEZ; conduct surveillance; Protect fisher, and other non-living resources from illegal exploitation.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     |
| Bangladesh Navy (BN)                                   | BN of Ministry of Defence is mandated to safeguard national maritime interests in the EEZ.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |

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| Fishe                                               | eries Institutions and associations                                                                                                                                                                                                                                                                                                                            |
|-----------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Marine Fisheries Academy (MFA)                      | Government training institution under MoFL for training personnel for fishing vessels and provides four-year training programs leads to graduation on Navigation, Engineering and Fish Processing.                                                                                                                                                             |
| Bangladesh Fisheries Research<br>Institute (BFRI)   | BFRI under MoFL is the primary fishery, aquatic resource and aquaculture research agency of the GoB. It conducts and coordinates nationwide research efforts, standardizing techniques to maximize production and improve resource management. The institute also provides courses for dissemination of new skills and technologies within the fishery sector. |
| Technical Universities                              | Currently, twelve universities in Bangladesh are providing honours Bachelor and Masters degrees in the field of marine science and fisheries, oceanography, aquaculture, marine biology and other allied fields relevant to the fisheries sector.                                                                                                              |
| Bangladesh Marine Fisheries<br>Association (BMFA)   | BMFA represents the interests of the freezer-equipped, steel-<br>hulled industrial fishing fleet                                                                                                                                                                                                                                                               |
| Bangladesh White Fish Trawlers' Association (BWFTA) | BWFTA represents the interests of the non-freezer wooden-<br>hulled industrial fishing fleet.                                                                                                                                                                                                                                                                  |
| Boat Owners Associations (BOA)                      | Artisanal vessel owners are represented through the Mechanized Boats Owners' Association or the Traditional Boats Owners' Association, depending on size, engine power, and degree of mechanisation.                                                                                                                                                           |



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A.N.M. NAZIM UDDIN Deputy Secretary Ministry of Fisheries and Livestock Bangladesh Secretariat Dhaka